

# Politics and conflict in development: land, law and progress in Jharkhand, India

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To my parents for giving me the courage to pursue my dreams.

### Certificate of Original Authorship

I, Gautam Pingali declare that this thesis, is submitted in fulfilment of the requirements for the award of Doctor of Philosophy, in the School of Built Environment of Faculty of Design, Architecture and Building at the University of Technology Sydney.

This thesis is wholly my own work unless otherwise reference or acknowledged. In addition, I certify that all information sources and literature used are indicated in the thesis.

This document has not been submitted for qualifications at any other academic institution.

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Gautam Pingali

September 18th, 2020

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About two-thirds into my PhD candidature I was asked by a friend about my experience in the PhD program. I remember using the analogy of a ship in the middle of the ocean battling fierce storms and strong waves as I made my way back to land. In response, the friend said it was normal to experience a whirlwind journey and I would only grow more resilient from it. On that note, I am ever so grateful to my supervisors, Professor Sara Wilkinson and Professor James Goodman, who took on the thankless and tireless job of guiding me through this journey. Without your expert guidance and support I would still be lost in the middle of the ocean. I also particularly thank Associate Professor Franklin Obeng-Odoom, my primary supervisor when I commenced my PhD, who sparked my interest in this field of study.

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#### Abstract

The Adivasis are the indigenous communities of India. After a long struggle for autonomy, spanning centuries, their dream of an indigenous state was finally realised with the formation of Jharkhand in 2000. The birth of Jharkhand brought with it hope that moving forward the Adivasis would have more control over their destiny. However, within three months of Jharkhand being formed the newly formed government of Jharkhand announced the creation of Koel-Karo dam, dampening their vision of self-determination as the state continued to exert its dominance on the Adivasis. The agenda for the creation of Jharkhand slowly revealed itself to be a resource-dependent state that had little regard for Adivasi communities. Today, this conflict continues as the Adivasis enforce their legal right through the Pathalgadi movement and call the state unlawful and corrupt if it enters their land.

Central to these conflicts is the question of development. Seen in its raw form it is the conflict between the 'modern' and 'traditional' pursuits of development by the state and the Adivasi respectively. This contradiction is witnessed in their quest for industrialisation and agriculture respectively. Development ultimately is a product of contestation over the idea(s) of development by different actors making it deeply intertwined within the power and politics that creates enclaves of inequalities and exclusions through the control and distribution of resources. Development becomes a question of contention as the state of Jharkhand is focused on a 'fast-track' model of growth built on 'efficiency' and 'high return' while delegitimising 'traditional' practices for the 'superiority' of liberal capitalism. It is in this context that this thesis undertook a deeper study on the conflict in the state of Jharkhand to identify the development orthodoxies of the key actors in Jharkhand.

It was identified that the actors studied in this thesis – the state, the corporate entities, and the Adivasis – reflected a distinct ideology that is inclusive of their particular style as presented in the literature – the state aligns with the principles of state-led modernisation, the corporate entities lean on the ideology of neoliberalism, and the Adivasis stand for the theory of alternative development. This finding brings to light the deeply entrenched biases of the actors with the conclusion that the conflict in Jharkhand will persist until these differences are recognised and welcomed through participation and collaboration.

#### Acronyms

1894 Act 1894 Land Acquisition Act

2013 Land Acquisition Act The Right to Fair Compensation and Transparency in Land

Acquisition, Rehabilitation and Resettlement Act

ADB Asian Development Bank

ADC Autonomous District Council

AITPN Asian Indigenous and Tribal Peoples Network

APDR Association for the Protection of Democratic Rights

BIRSA Bindrai Institute for Research, Study and Action

BISCO Bengal Iron and Steel Company

BJP Bharatiya Janata Party

CAD Constituent Assembly Debates

CBAA Coal Bearing Areas (Acquisition and Development) Act, 1957

CII Confederation of Indian Industry

CM Chief Minister

CNT 1908 Chota Nagpur Tenancy Act

Convention 107 1957 International Labour Organization Convention 107

Convention 169 1989 International Labour Organization Convention 169

CSO Civil Society Organizations

E&Y Ernst & Young

FIAN Food First Information and Action Network

FRA The 2006 Scheduled Tribes and Other Traditional Forest Dwellers

(Recognition of Forest Rights) Act

GDP Gross Domestic Product

GEM Gender Empowerment Measure

GNH Gross National Happiness

GNI Gross National Income

Gram Sabha General assembly of the people of the village

Greater Jharkhand The original demand for Jharkhand included districts of Bihar,

West Bengal, Odisha and Madhya Pradesh

HDI Human Development Index

HPI Human Poverty Index

ICT Information and Communications Technology

IIT Indian Institute of Technology

ILO International Labour Organisation

IMF International Monetary Fund

INC or Congress Indian National Congress

India Inc. Collective of top Indian corporations

KPMG Klynveld Peat Marwick Goerdeler

MGNREGA Mahatma Gandhi National Rural Employment Guarantee Act

MIT Massachusetts Institute of Technology

MoU Memoranda of Understandings

NAPM Medha Patkar-led National Alliance of People's Movement

NDA National Democratic Alliance

NREGA 2005 National Rural Employment Guarantee Act

PESA 1996 Panchayat Extension to Scheduled Areas Act

PPP Public-private partnership model

PPPP People-public-private partnership model

PwC PricewaterhouseCoopers

R&R Rehabilitation & Resettlement site

SC Scheduled Caste

SC/ST Act 1989 Scheduled Caste and Scheduled Tribe (Prevention of

Atrocities) Act

SEZ Special Economic Zones

SIA Social Impact Assessment

SPT 1949 Santhal Pargana Tenancy Act

ST Scheduled Tribe

TAC Tribal Advisory Council

TISCO Tata Iron and Steel Company

UN General Assembly United Nations General Assembly

UNDP United Nations Development Programme

UPA United Progressive Alliance