

Reconceptualising State responses to unaccompanied child asylum seekers to do no (further) harm

by

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under the supervision of Associate Professor Karen O'Connell, Associate Professor Laurie Berg and Emeritus Professor Terry Carney

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Certificate of Original Authorship

I, **Jenni Whelan** declare that this thesis, is submitted in fulfilment of the requirements for the award of Doctor of Philosophy, in the Faculty of Law at the University of Technology Sydney.

This thesis is wholly my own work unless otherwise referenced or acknowledged. In addition, I certify that all information sources and literature used are indicated in the thesis.

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ABSTRACT

Unaccompanied child asylum seekers arrive in States seeking protection with an acute burden of vulnerability due to the absence of their parents and their unauthorised presence, without the legal protections that even the most marginalised citizens possess. This burden of vulnerability is *in addition to* their universal vulnerability as children. This vulnerability is unacknowledged and obscured by global rhetoric of border securitisation that has become increasingly common in domestic public and political discourse since the terrorist attacks State law and policy responses to asylum seekers that prioritise border securitisation over protection obligations exacerbate the vulnerability of unaccompanied child asylum seekers. Human rights and refugee law ought to provide an effective counterbalance to securitisation rhetoric but has not yet done so. This failure is reflected in extensive human rights breaches caused by punitive laws and policies regulating unaccompanied children seeking asylum by boat in Australia. Australia's legal and policy responses have manifested grievous psychological and developmental harms to unaccompanied asylum seeking children while amendments to the Immigration Guardianship of Children Act 1946 (Cth) and the Migration Act 1958 (Cth) in 2012, 2013, and 2014 have progressively reduced the protection provided to them. Urgent interim changes to law and policy are required. These changes, which are also necessary beyond the Australian context, require a reconceptualization of the way we comprehend firstly, unaccompanied minor children and the impact of State practice on them, secondly, the relationship between the State and the child seeking asylum and thirdly, States' accountability for the impacts of State practice on the child because of that specific relationship. The convergence of these children's acute vulnerability and their spatial, temporal and relational proximity to the State compels a response by States that neither exacerbates existing nor generates new vulnerabilities whilst their refugee status is determined. This thesis proposes a response informed by vulnerability theory by which States avoid both aggravating these children's existing vulnerabilities and generating new ones while also assisting States to move towards greater compliance with their international legal obligations.

KEYWORDS

Asylum seeker, unaccompanied child, vulnerability theory, human rights, proximity

TABLE OF CONTENTS

1 INTR	ODUCTION	11
1.1	Introduction	11
1.2	The historical context of this thesis	14
1.3	The problem at the heart of this thesis	25
1.4	What does prior scholarship tell us about this problem?	26
1.4.1	Scholarship regarding the human rights of asylum seeking children	27
1.4.2	Australian scholarship about the impact of Australian migration and guardianship law	and
policy	on unaccompanied children	28
1.4.3	Competing constructions of the conception of childhood in childhood studies scholarsh	nip31
1.4.4	Debates about State responsibility and the significance of borders	32
1.4.5	The scope and utility of vulnerability theory	33
1.5	The argument	35
1.6	The original contribution of this thesis	39
1.7	Methodology	40
1.8	Structure	41
1.9	Limitations of the research	44
1.10	Conclusion	44
2 COMPR	EHENDING THE SPECIFIC VULNERABILITY OF UNACCOMPAN	NIED
CHILD AS	SYLUM SEEKERS	46
2.1	Introduction	46
2.2	The global context	47
2.3	Comprehending unaccompanied children's specific vulnerability	49
2.3.1	Acknowledging resilience	49
2.3.2	The vulnerability of unaccompanied child asylum seekers: the triple burden	50
2.3.3	Minority	51
2.3.4	Alienage	57
2.3.5	Family separation	60
2.4	Conclusion	64
3 THE UN	FULFILLED POTENTIAL OF HUMAN RIGHTS FOR	
UNACCO	MPANIED CHILD ASYLUM SEEKERS	65
3.1	Introduction	65

3.2	State legal obligations towards unaccompanied child asylum seekers in	
internation	onal human rights law	65
3.3	Correlating States' human rights obligations with the triple burdens of	
vulnerab	oility of unaccompanied child asylum seekers	70
3.3.1	Human rights law and children's minority	72
3.3.2	Human rights law and children's alienage	79
3.3.3	Human rights law and unaccompanied children's separation from their parents	83
3.4	Australia's failure to implement human rights protections in practice	87
3.4.1 T	the persistence of the practice of onshore mandatory immigration deterntion and offshore	
immigr	ration detention, despite repeated findings about the awful harms wreaked on children by	
_	ration detention	
	teturn to offshore processing and Boat Turnbacks in 2012-2014	
	The subordination of the Minister's guardianship obligations in the IGOC Act to his border	
	ns in the Migration Act	
3.5	Conclusion	95
4 THE	POTENTIAL OF EXPANDING VULNERABILITY THEORY TO	
PRIORIT	ISE STATE RESPONSES TO UNACCOMPANIED ASYLUM SEEKI	NG
CHILDRE	EN	97
4.1	Introduction	97
4.2	The conceptual foundations of vulnerability theory	98
4.3	Expanding vulnerability theory beyond the citizen insider to encompass	}
unaccom	npanied child asylum seekers: the Proximate Vulnerable Child	105
4.4	Determining what constitutes a vulnerability informed response	107
4.4.1	Distinguishing between multiple vulnerabilities	109
4.4.2	Prioritising redress	112
4.4.3	Determining the requisite vulnerability informed response of the State to these children	en114
4.5	Conclusion	116
5 VUL	NERABILITY ANALYSIS OF AUSTRALIA'S PROVISION OF CARI	E TO
UNACCO	MPANIED ASYLUM SEEKING CHILDREN	117
5.1	Introduction	117
5.2	Operation of the 2012-2014 legislative amendments: environments of ca	are
based on	n date of arrival not care and protection needs	118
5.3	Impact of Australia's punitive environments of care	121
5.3.1	Impacts on the Legacy Caseload cohort (unaccompanied asylum seeker children on th	.e
Austral	lian Mainland)	123

	5.3.2	Impacts on the Offshore Transferee cohort (unaccompanied asylum seeker children "care	d
	for" on Na	uru)	130
	5.4	Priorities for reform	.142
	5.5	Conclusion	.144
6	VULNE	RABILITY ANALYSIS OF AUSTRALIA'S PROCESSING OF	
AS	SYLUM CI	LAIMS OF UNACCOMPANIED CHILDREN	.145
	6.1	Introduction	.145
	6.2	Operation of the 2012-2014 legislative amendments: downgrading	
	unaccompa	nied children's ability to seek asylum in Australia	.146
	6.3	Impact of denying access to RSD and protections against refoulement:	
	augmenting	the protection gap for unaccompanied child asylum-seekers	.150
	6.3.1	Impacts on the Legacy Caseload cohort eligible for processing of their asylum claim on tl	he
	Australian	mainland	151
	6.3.2	Impacts on the Offshore Transferee cohort	155
	6.3.3	Impacts on the Boat Turnbacks and Takebacks Cohort (unaccompanied asylum seeker	
	children su	bject to Boat Turnbacks and Takebacks)	160
	6.4	Priorities for reform	.163
	6.5	Conclusion	.165
7	VULNE	RABILITY ANALYSIS OF AUSTRALIA'S PROVISION OF	
G	UARDIAN	SHIP TO UNACCOMPANIED ASYLUM SEEKING CHILDREN	.165
	7.1	Introduction	.166
	7.2	Operation of the 2012-2014 legislative amendments: cementing the Minist	er
	responsible	for border protection as the inherently conflicted guardian	.167
	7.3	Impact of the changes: the guardian gatekeeper vacated the space	.175
	7.3.1	Guardianship of unaccompanied asylum seeker children in the Legacy Caseload cohort of	
		mainland	
	7.3.2	Guardianship of unaccompanied asylum seekers in the Offshore Transferee cohort	178
	7.3.3	Guardianship of unaccompanied asylum seeker children in the Boat Turnbacks and Takel	oacks
	cohort	180	
	7.4	Priorities for reform	.180
	7.5	Conclusion	.185
8 (CONCLUS	ION	.187
	8.1	Prising open space to respond to unaccompanied child asylum seekers	
	8.2	The acute vulnerability of unaccompanied child asylum seekers	
	8 3	Human rights compliance as the long game	191

The novelty of an expanded vulnerability theory in identifying the content o			
ritising the rollout of, an acute response	193		
Roadmap for reform	195		
The utility of the vulnerability informed response	197		
BIBLIOGRAPHY			
ARTICLES/BOOKS/REPORTS	199		
CASES	214		
LEGISLATION	216		
TREATIES	217		
OTHER	219		
	Roadmap for reform		

LIST OF TABLES

- Table 1.1: Asylum seeker cohorts determined by date of arrival
- Table 2.1: Inward and outward looking responsibilities of guardians of unaccompanied child asylum seekers
- Table 3.1: A comprehensive synthesis of States' extensive legal obligations to unaccompanied child asylum seekers
- Table 3.2: Correlation between State human rights obligations to unaccompanied children and their triple vulnerability
- Table 6.1: Eligibility to apply for asylum by date of arrival
- Table 7.1: Eligibility for guardianship by date of arrival

LIST OF DIAGRAMS

- Diagram 1: The triple vulnerability of unaccompanied child asylum seekers
- Diagram 2: The relationship between group vulnerability and the responsive state
- Diagram 3: Vulnerability theory as a supplementary imperative for an urgent response to non citizen children
- Diagram 4: Proximate vulnerable children