

A FEMINIST REGULATORY APPROACH TO HUMAN RIGHTS DUE DILIGENCE TO ADDRESS SEXUAL VIOLENCE IN LARGE-SCALE MINING

ANAÏS TOBALAGBA

A THESIS SUBMITTED FOR THE DEGREE OF DOCTOR OF PHILOSOPHY

Under the supervision of Dr Michael Rawling and Dr Gabrielle Simm

FACULTY OF LAW

UNIVERSITY OF TECHNOLOGY SYDNEY

2021

CERTIFICATE OF ORIGINAL AUTHORSHIP

I, Anaïs Tobalagba, declare that this thesis, is submitted in fulfilment of the requirements for

the award of a Doctor of Philosophy, in the Faculty of Law at the University of Technology

Sydney.

This thesis is wholly my own work unless otherwise referenced or acknowledged. In addition,

I certify that all information sources and literature used are indicated in the thesis.

This document has not been submitted for qualifications at any other academic institution.

This research is supported by the Australian Government Research Training Program and the

Quentin Bryce Law Doctoral Scholarship.

Production Note:

Signature: Signature removed prior to publication.

Date: 25 June 2021

i

ACKNOWLEDGEMENTS

Some say a PhD is an enduring adventure. Like any adventure, it is at its most exciting, inspiring, comforting and soul-nourishing when it is shared with companions who, like oneself, are all in. I have found these companions in my supervisors, Drs Michael Rawling and Gabrielle Simm. Michael, the thoughtful and caring realist, every time I needed it, kept me grounded and prevented me from soaring too close to the sun. The constancy, time and knowledge he generously provided made me feel safer, calmer and willing to continue the journey. Gabrielle, daring and inventive, showed me that international law is a playground where all ideas can be explored and creatively built upon. She selflessly shared her knowledge with me and kindly encouraged me to explore my edges, for she knew the hidden corners are where the magic happens. Along the way, Professor Beth Goldblatt joined our team of travellers. Beth, the wise and enthusiastic guide, taught me to be proud of my ideas and, when too many of them made it hard to organise my thoughts, she kind-heartedly sat with me to make my mind a bit clearer. Most importantly, she gave me the feeling that I was doing the most important work in the world. Thank you, all three of you, for the gifts you have offered me during this adventure. Your presence and support have made me a better individual, a sharper scholar and a more courageous explorer. I hope you can see the fruits of your generosity in the pages of this thesis as clearly as I see them.

I would like to extend my deep thanks to the academic and non-academic professionals who, often without knowing me personally, dedicated time and effort to share their contacts, to brainstorm on my research project, to invite me to events, to have a chat about mining, gender, business and human rights, or just to open opportunities: Associate Professor Nick Benton, Professor Doris Buss, Dr Sara Dehm, Associate Professor Surya Deva, Dr Kathryn Greenman, Associate Professor Jessie Hohmann, Professor Deanna Kemp, Professor Kuntala Lahiri-Dutt, Associate Professor Shelley Marshall, Professor Justine Nolan, Lyle Shipley, Professor Penelope Simons, Dr Ramona Vijeyarasa and Professor Ana Filipa Vrdoljak. Your support and insights have been extremely valuable in framing my research project, designing my research methods, constructing my arguments and generally making me feel part of a community.

I am grateful for the Faculty of Law at the University of Technology Sydney, which trusted me both as a recipient of the Quentin Bryce Law Doctoral Scholarship and as a Teaching Fellow. I am especially lucky to have found myself on the teaching journey alongside a remarkable and inspiring team of individuals. Your collaborative spirit, support and guidance have made this

experience one I cherish. Thank you to all the faculty staff who patiently replied to my numerous questions, emails and requests, who consistently helped me through administrative processes and who have always gone beyond expectations to make sure I succeed in every step of the PhD process. Each of you, in numerous ways, has a claim on this thesis. Thank you to Matthew Sidebotham for his patience with me and for editing this work.

I had never perceived the value of mentorship as much as I did before coming across two fantastic mentors who selflessly advised me and gave me the confidence to push new doors open. Dr Sara Dehm and Amelia Knott, thank you for the free coffees, the chats, the empathy, the emails, the encouragements, the contacts and the strategies. Your support has been critical to my wellbeing, my motivation, my aspirations and will, I am certain of it, have long-lasting, positive effects on my life.

To my family who, every time they see me, ask 'So, when will you FINALLY stop studying?' Well, this is it (or is it?). You are the reason I attempt all the things I do. Thank you for your patience in waiting for my return home, for your unconditional love, for your pride when you talk about me and for your support, not only in this work but in life. To my PhD companions (Alicia, Andy, Brie, Craig, Cristina, Elvira, Emile, Gemma, Hannah, Justin, Kate, Nasima, Rachel, Sophie, Wendy), to my friends, to the Radnan girls – my Australian sisters – thank you. You have made this journey much lighter. Thanks to my little furry love, Pepper, for all the soft cuddles, the wet kisses and the gentle moments of purring peace in the middle of numerous storms. Finally, for his perseverance in giving all he has to make everyday more beautiful – and easier – than the previous one, for his quiet way of caring and for knowing me so well, my greatest thanks go to Fraser, my little cabbage.

PUBLISHED WORK

This thesis is a conventional thesis following the requirements established by the University of Technology Sydney. Chapter 5 of this thesis incorporates original work arising from research undertaken during candidature that has been published in a peer-reviewed journal: Anaïs Tobalagba, 'Corporate Human Rights Due Diligence and Assessing Risks of Sexual Violence in Large-Scale Mining Operations' (2021) *Australian Journal of Human Rights*.

TABLE OF CONTENTS

ACKNOWLEDGEMENTS	ii
PUBLISHED WORK	iv
TABLE OF CONTENTS	v
LIST OF TABLES	X
LIST OF ACRONYMS	xi
ABSTRACT	xiii
CHAPTER 1: INTRODUCTION	1
I CONTEXT AND RESEARCH QUESTION	1
A Context	1
B Research Question	4
II TERMS AND SCOPE OF THE THESIS	8
A Business and Human Rights	8
1 Definition	8
2 Business and Human Rights as a Developing Field	10
3 Business and Human Rights v. Corporate Social Responsibility	12
B Women	13
C Sexual Violence	15
D Multinational Mining Companies and Large-Scale Mining	17
1 Definition	17
2 Why Focus on Large-Scale Mining?	19
3 Local Communities	20
III METHODOLOGY	21
A Research Methods	21
B Theoretical Frameworks: Feminism and Regulation	22
1 Feminism	22
2 Regulation	24
C A Feminist Regulatory Framework for Business and Human Rights	27
IV RESEARCH OUTLINE	29
PART I: ESTABLISHING MINING-RELATED SEXUAL VIOLENCE AND A FEM	
REGULATORY FRAMEWORK	
CHAPTER 2: SEXUAL VIOLENCE IN LARGE-SCALE MINING	
I INTRODUCTION	
II SEXUAL VIOLENCE AS A SYSTEMIC RISK IN MINING OPERATIONS	
III CORPORATE INVOLVEMENT IN SEXUAL VIOLENCE	
A The 'Involvement' of Mining Companies in Sexual Violence	39

В	Employees and Security Forces as Perpetrators	42
C	The Provision of Financial and Logistical Support	46
IV CC	ONCLUSION	. 49
	ER 3: A FEMINIST REGULATORY FRAMEWORK FOR BUSINESS AND HUMA	
	TRODUCTION	
II A F	EMINIST REGULATORY APPROACH	54
A	Conceptualising a Feminist Regulatory Framework	54
В	A Feminist Framework and Regulatory Theories	55
C	A Regulatory Framework and Feminist Scholarship	59
III RE	GULATORY THEORIES IN BUSINESS AND HUMAN RIGHTS	61
A	Business, Human Rights and Polycentric Governance	61
В	Regulatory Theories and Multinational Mining Operations	67
	PLEMENTING A FEMINIST REGULATORY FRAMEWORK: INTEGRATING NISM INTO MINING REGULATION	69
A	Addressing the Invisibility of Women and Survivors in Business and Human Rights	72
1	Business and Human Rights and Women's Silence	. 72
2	Regulatory Theories and Women's Silence	. 74
В	Sexual Violence in Mining and the Public/Private Divide	. 75
C	Multinational Mining, Diversity and Intersectionality	. 77
V CO	NCLUSION	80
HUMA	I: ASSESSING INTERNATIONAL INSTRUMENTS AND THE POTENTIAL OF N RIGHTS DUE DILIGENCE TO PREVENT MINING-RELATED SEXUAL	
	NCE	82
	ER 4: WOMEN'S RIGHTS, SEXUAL VIOLENCE AND THE INTERNATIONAL ATION OF BUSINESS AND HUMAN RIGHTS	82
	RODUCTION	
	TERNATIONAL STANDARDS AND INTEGRATING GENDER IN BUSINESS AND	. 02
	AN RIGHTS	. 84
A	The UNGPs and a Rhetorical Approach to Women	84
В	OECD Standards and the Invisibility of Women	. 87
1	The OECD, Women and Multinational Companies	. 87
2	The OECD, Women and Mining	. 89
	FEMINIST REGULATORY APPROACH TO INTERNATIONAL REGULATION ON NESS AND HUMAN RIGHTS	90
A	Selective Regulation and Marginalising Women	. 90
В	Regulatory Rhetoric and Making Women Vulnerable	. 96
1	Androcentric Business and Human Rights	96
2	Women's Vulnerability in the UNGPs	97

	3	Women in Mining, Sexual Violence and Perceived Vulnerability	98
(\mathbb{C}	Sexual Violence as an Exceptional Risk	101
	1	The UNGPs and Making Sexual Violence an Exceptional Risk of Business Activities	101
	2	OECD Regulation and Making Sexual Violence an Exceptional Risk in Mining	
	O	perations	103
I)	The Dilution of Corporate Human Rights Responsibilities	106
	Ξ	International Regulators and Women's Human Rights	
IV	CO	NCLUSION	110
		ER 5: AN ANALYSIS OF THE EFFECTIVENESS OF HUMAN RIGHTS DUE NCE IN PREVENTING MINING-RELATED SEXUAL VIOLENCE	112
ΙI	NT]	RODUCTION	112
II (COR	RPORATE HUMAN RIGHTS DUE DILIGENCE IN INTERNATIONAL LAW	114
1	4	Human Rights Due Diligence in the UNGPs	114
I	3	The OECD and Human Rights Due Diligence in Mining	
III	IDE	ENTIFYING RISKS OF SEXUAL VIOLENCE	117
1	4	The Risk-Based Nature of Human Rights Due Diligence	117
-	3 n M	The Regulation of Human Rights Due Diligence and Preventing Risks of Sexual Violence	
	11 1vi C	Assessing Risks of Sexual Violence from a Feminist Regulatory Perspective	
		TEGRATING FINDINGS AND RESPONDING TO RISKS OF SEXUAL VIOLENCE	
	11 11 4	Horizontal Integration and Risks of Sexual Violence	
1	1	Sexual Violence and Policy-Making	
	2	A Feminist Regulatory Perspective on Corporate Culture and International Law	
1	3	Vertical Integration and Stakeholder Engagement in Preventing Sexual Violence	
	1	Causation, Contribution and Vertical Integration	
	2	Linkage and Vertical Integration.	
V٦		CKING THE EFFECTIVENESS OF CORPORATE RESPONSE	
	A .	Corporate Indicators and Tracking Responses to Sexual Violence	
1	1	The Challenges of Using Quantitative Data	
	2	Tracking and Auditing Practice	
I	- 3	Tracking Responses and the Use of Gender-Disaggregated Data	
VI	- REI	PORTING ON DUE DILIGENCE EFFORTS REGARDING SEXUAL VIOLENCE	
	 А	Corporate Reluctance and Invisible Sexual Violence	
I		Sexual Violence in Mining: Viable Reporting Processes?	
		ONCLUSION	
		I: SEXUAL VIOLENCE IN MINING AND REINFORCING THE REGULATION	
		RIGHTS DUE DILIGENCE	
CILA	рті	ED 6. A FEMINIST ADDROACH TO ENFORCED SELE DECLIL ATION	150

I IN	FRODUCTION	. 150
II SE	LF-REGULATION AS A BUSINESS AND HUMAN RIGHTS ISSUE	. 152
A	Self-Regulation in a Globalised World	. 152
В	The Integration of Self-Regulation in the UNGPs	. 154
C	Regulatory Theories and Meta-Regulation of Human Rights Due Diligence	. 156
III TH	IE CHALLENGES OF SELF-REGULATING HUMAN RIGHTS DUE DILIGENCE	. 158
A	Sexual Violence on the Corporate Radar? An Overview of Mining Companies' Practices	s 158
В	Corporate Self-Interest and Cosmetic Compliance: Two Obstacles to Effective Self-	
Reg	gulation	
1	1	
2	2 Cosmetic Compliance	. 166
C	External Pressure as a Remedy to Self-Interest and Cosmetic Compliance?	. 168
	ELF-REGULATING RESPONSES TO SEXUAL VIOLENCE AND RISKS OF	171
	PETUATED DISCRIMINATION	
A	Self-Regulation and Public Objectives: Maintaining Sexual Violence in the Private Real	
В	Self-Regulation, Trust and Discrimination	
V ST	RATEGIES FOR MORE EFFECTIVE SELF-REGULATION	. 177
A	Reinforcing Self-Regulation to Address Sexual Violence Better	. 177
В	Anchoring Human Rights Due Diligence in International Human Rights	. 179
C	Women as Corporate Regulators	. 180
1	Women as Managers	. 180
2	The Business Case for Gender Equality	. 184
3		
VI CO	ONCLUSION	. 188
СНАРТ	ER 7: SEXUAL VIOLENCE AND PREVENTATIVE STATE REGULATION	. 190
I IN	FRODUCTION	. 190
II RE	GULATORY THEORIES AND STATE REGULATION	. 192
A	The Meta-Regulatory Role of the State: Compliance and Evaluation	. 192
1	The State as Meta-Regulator	. 192
2	2 Human Rights Due Diligence and Outcome Regulation	. 194
В	Formal Law and Reinforcing Due Diligence Self-Regulation	. 197
1	The Law and Meta-Evaluating Due Diligence	. 197
2		
III ST	ATE LAW AND MAKING DUE DILIGENCE MORE EFFECTIVE IN ADDRESSING	
MINI	NG-RELATED SEXUAL VIOLENCE	. 201
A	A Feminist Regulatory Perspective on State Meta-Regulation	. 201
В	Feminist Regulation and Addressing the Limitations of the Law	204

1 Feminist Critiques of the Law	204
2 Feminist Critiques of the Law and Business and Human Rights	207
IV INTERNATIONAL LAW AND MONITORING STATE REGULATION	209
A The Role of State Human Rights Due Diligence in Business and Human Rights	209
B State Human Rights Due Diligence and Preventing Sexual Violence in Mining Ope	
1 Human Rights Due Diligence and Sexual Violence	212
2 The Extraterritorial Prevention of Sexual Violence	214
C Feminist Regulatory Perspective on a Treaty on Business and Human Rights	218
1 A Feminist Approach to a Binding Instrument	218
2 Binding Instrument, Effectiveness and Sexual Violence	221
V CONCLUSION	224
CHAPTER 8: CIVIL SOCIETY MONITORING AND MULTISTAKEHOLDER	
REGULATION OF HUMAN RIGHTS DUE DILIGENCE	
I INTRODUCTION	
II REGULATORY THEORIES AND THE ROLE OF CIVIL SOCIETY	
A Civil Society, Monitoring and Accountability	
B Corporate Performance, Shame and Reputation	231
III CORPORATE SELF-REGULATION AND WOMEN AS REGULATORS	233
A Women and Due Diligence Self-Regulation	234
1 Identifying Sexual Violence and Opening Self-Regulation to Scrutiny	234
2 The Role of Women in Influencing Due Diligence Self-Regulation	236
B Collaborating with Women's Organisations	240
1 The Business Case for Stronger Partnerships	240
2 Enhancing the Potential of Collaboration	242
IV STATE COOPERATION AND CORPORATE DUE DILIGENCE	
V CONCLUSION	247
CHAPTER 9: CONCLUSION	249
I INTRODUCTION	249
II OUTCOMES OF THE THESIS	250
III IMPLICATIONS OF THE RESEARCH	253
IV AVENUES FOR FUTURE RESEARCH	256
REFERENCES	257
A Articles/Books/Reports	257
B Cases	285
1 Domestic Cases	285
2 International and Regional Cases	285
C Logislation	286

D Treaties	286
E Other International and Regional Legal Material	287
F Mining Companies Documents and Communications	291
G Other	295

LIST OF TABLES

Table 1: Review of Nine Mini	g Companies' Policies and Proced	dures160
------------------------------	----------------------------------	----------

LIST OF ACRONYMS

ASM: Artisanal and Small-scale Mining

BHR: Business and Human Rights

BSR: Business for Social Responsibility

CEDAW: Convention on the Elimination of All Forms of Discrimination against Women

CEDAW Committee: Committee on the Elimination of Discrimination against Women

CSR: Corporate Social Responsibility

DEVAW: Declaration on the Elimination of Violence against Women

EITI: Extractive Industries Transparency Initiative

EU: European Union

GRI: Global Reporting Initiative

HR: Human Rights

HRDD: Human Rights Due Diligence

IACHR: Inter-American Commission on Human Rights

ICJ: International Court of Justice

ICMM: International Council on Mining and Metals

IFC: International Finance Corporation

ILO: International Labour Organization

IRMA: Initiative for Responsible Mining Assurance

MONUC: United Nations Organization Mission in the Democratic Republic of the Congo

NGO: Non-Governmental Organisation

OEIWG: Open-ended Intergovernmental Working Group

OECD: Organisation for Economic Co-operation and Development

OECD Guidelines for MNE: OECD Guidelines for Multinational Enterprises

OHCHR: Office of the High Commissioner on Human Rights

PJV: Porgera Joint Venture

RAID: Rights and Accountability in Development

UDHR: Universal Declaration of Human Rights

UN: United Nations

UNGC: UN Global Compact

UNGPs: UN Guiding Principles on Business and Human Rights

VPs: Voluntary Principles on Security and Human Rights

WEPs: Women's Empowerment Principles

ABSTRACT

Large mining projects are often accompanied by systemic risks of sexual violence against women in communities where the mine operates. In this context, sexual violence is increasingly associated with the practices of multinational mining companies that find themselves involved in sexual violence through their employees or the security forces they employ or through their association with State armed forces. Prominent examples involve Anvil Mining in the Democratic Republic of Congo, Barrick Gold in Tanzania and Papua New Guinea, Monterrico Metals in Peru and Hudbay Minerals in Guatemala. Analysis of these cases reveals that there are numerous challenges to the effective implementation of regulatory initiatives that have emerged within the 'business and human rights debate' to regulate corporate behaviour and limit the adverse consequences of business activities on human rights. The most authoritative, the United Nations Guiding Principles on Business and Human Rights, provide that this objective should be achieved through the establishment by corporate stakeholders of human rights due diligence processes to identify, prevent, mitigate and account for how they address their impacts on human rights. Using a theoretical approach that draws on both feminist and regulatory scholarship, this thesis examines the notion of human rights due diligence to test its potential to prevent mining-related risks of sexual violence against women. This analysis demonstrates that it is possible for mining companies to inadequately address or to exclude sexual violence from their due diligence processes while still complying with their international responsibilities under business and human rights standards. Ultimately, this thesis argues that despite the limitations of human rights due diligence, reinforcing separate but complementary systems of regulation (corporate self-regulation, State law and civil society monitoring) to align them with feminist objectives may constitute an avenue for more gender-responsive due diligence and more effective prevention of mining-related sexual violence.