SECOND CHANCE NOT SECOND BEST A history of TAFE NSW 1949 – 1997

Submitted for the degree of Doctor of Philosophy
Faculty of Arts and Social Sciences
University of Technology, Sydney

Tracy Bradford

BA (UNE), Dip IM (Archives Admin) (UNSW), Grad Dip Local & Applied History (UNE), M.Litt (USyd)

December 2010

CERTIFICATE OF AUTHORSHIP/ORIGINALITY

I certify that the work in this thesis has not previously been submitted for a degree nor

has it been submitted as part of requirements for a degree except as fully

acknowledged within the text.

I also certify that the thesis has been written by me. Any help that I have received in

my research work and the preparation of the thesis itself has been acknowledged. In

addition, I certify that all information sources and literature used are indicated in the

thesis.

Signature of candidate

Production Note:

Signature removed prior to publication.

2

ACKNOWLEDGEMENTS

This thesis has been many years in the making, and its completion would not have been possible except for the support of a number of people, to whom I own a debt of gratitude.

My supervisor, Dr Paul Ashton, was a source of constant support, guidance and encouragement. His practical wisdom and calming words of advice always came at the right time to keep me focused and motivated. Dr Paula Hamilton also provided invaluable support in the early stages of my candidature.

The interest and support of my family was also important in encouraging me throughout my candidature. To my husband Paul Bradford I owe the most. He always believed and always encouraged and always supported me, and never once doubted that I would finish this project.

During the course of my research, I met many dedicated TAFE NSW staff members, past and present. Their interest in, and support for, my research was much appreciated. Their passion for their work and commitment to the concept of technical and further education was inspiring and I hope that this thesis does justice to them.

TABLE OF CONTENTS

CERTIFICATE OF AUTHORSHIP/ORIGINALITY	2
ACKNOWLEDGEMENTS	3
ABSTRACT	5
INTRODUCTION	6
CHAPTER 1 OVERVIEW AND CONTEXT	12
CHAPTER 2 ADMINISTRATIVE STRUCTURE	45
CHAPTER 3 CURRICULUM AND COURSES	81
CHAPTER 4 STUDENTS AND STUDENT SERVICES	113
CHAPTER 5 TEACHERS AND TEACHER TRAINING	137
CHAPTER 6 THE BUILT ENVIRONMENT	180
CHAPTER 7 TAFE'S POSITION IN THE EDUCATION SPECTRUM	208
CONCLUSION	240
RIBLIOGRAPHY	246

ABSTRACT

This thesis explores the history of the New South Wales Department of Technical and Further Education (TAFE NSW), which was legislated into existence in 1949 as the Department of Technical Education. For the first time in the history of state-provided technical education in New South Wales it was separated from school education. This separation lasted until December 1997, when the two sectors were amalgamated to form the Department of Education and Training.

Central to this history is the argument that TAFE NSW was a provider of second chance education, not second best education. In exploring this argument I look at the function of technical education in the context of the economic, political and social influences which have shaped it over time. Tapping into a vast body of primary and secondary source material, this thesis shows how technical education has provided for a wider range of occupations, interests, age groups and academic levels than any other education sector. It has reflected more than any other sector the nature and the needs of the community it has served, offering a greater diversity of courses than any other post school education sector. In doing so it has served the needs of both the individual and of industry.

Throughout its history, TAFE NSW has been torn by tensions between those who advocated the critical role of technical and further education in maintaining an efficient and competitive workforce and generally higher standards of education throughout society, and governments, both federal and state, which had their own agendas driven by funding and labour market imperatives. This thesis explores those tensions and the ways in which they impacted on TAFE NSW.