New Perspectives on Institutional Change:
The Case of Changing Energy Management
Practices in Australia

**Patrick Crittenden** 

**UTS Business School, Sydney** 

This thesis is presented for the degree of PhD in Management

1 May, 2014

**Certificate of Original Authorship** 

I certify that the work in this thesis has not previously been submitted for a degree,

nor has it been submitted as part of the requirements for a degree, except as fully

acknowledged within the text.

I also certify that the thesis has been written by me. Any help that I have received in

my research work and the preparation of the thesis itself has been acknowledged. In

addition, I certify that all information sources and literature used are indicated in the

thesis.

The research presented in this thesis was approved by the University of Technology,

Sydney Human Research Ethics Committee, Approval Number: 2013000126.

Signature of Student:

Production Note:

Signature removed prior to publication.

Date: 1 May 2014

**Acknowledgements** 

I would like to thank my supervisors, Professor Suzanne Benn, Professor David

Brown, Dr. Paul Brown and Dr. Helen Lewis for their encouragement, advice and

constructive feedback. Editorial suggestions by Fiona Harmsworth were invaluable

in improving the readability of the thesis. Personnel at the Australian Government

Department of Industry and corporate energy practitioners who have driven energy

and greenhouse gas reductions over the past six years provided both the inspiration

and the data for this thesis. Their contribution is very much appreciated. I would also

like to thank my family – Tanya, Kiri, Grace, Charlie and Kath – for their patience

and support.

i

## **Table of Contents**

1.	Int	roduction	1
	1.1	Aim and research questions	1
	1.2	Approach and contributions of the research	3
	1.3	Outline of the thesis	5
2.	Im	proving energy efficiency in organisations	<u>9</u>
	2.1	Introduction	9
	2.2	The transition to a low carbon energy system	9
	2.3	The benefits of energy efficiency improvement in organisations	13
	2.4	The challenge of resolving the energy efficiency gap	19
	2.5	Conclusion	21
3.	Th	e importance of energy management	22
	3.1	Introduction	22
	3.2	Key definitions	23
	3.3	Energy management practices in the existing literature	28
	3.4	Policy approaches influencing the adoption of energy management practices .	40
	3.5	Chapter summary and conclusions	52
4.	Fo	ur perspectives on energy efficiency barriers	56
	4.1	Introduction	56
	4.2	Barrier typologies explaining the energy efficiency gap	56
	4.3	The neoclassical economic perspective on the energy efficiency gap	60
	4.4	The behavioural perspective on the energy efficiency gap	67
	4.5	The organisational perspective on the energy efficiency gap	74
	4.6	The interorganisational stakeholder perspective on the energy efficiency gap.	82
	4.7	Implications for researching energy management practices	88
	4.8	Summary and conclusions	90
5.	A f	ramework to examine changing energy management practices	92
	5.1	Introduction	92
	5.2	Core features of institutional theory	93
	5.3	Recent understandings of institutional entrepreneurship and change	98
	5.4	Adopting a distributed view of agency	. 104
	5.5	Bringing micro processes and the individual into institutional analyses	.112
	5.6	Evamining multiple levels of analysis	117

4	5.7	Gaps in the institutional entrepreneurship literature	120
4	5.8	The three-level change model	122
4	5.9	Summary and conclusions	129
6.	Met	thodology	130
6	5.1	Introduction	130
6	5.2	Methodological assumptions	132
6	5.3	Case study method and design.	139
6	5.4	Data sources	147
(	5.5	The analytic process	158
6	5.6	Summary	166
7.	The	genesis of institutional change	167
-	7.1	Introduction	167
7	7.2	Background: Energy efficiency in Australia 2000–2006	168
7	7.3	Typical organisational response to the introduction of the EEO legislation	175
7	7.4	The influence of emerging stakeholders on energy management practices	186
7	7.5	Summary	204
8.	The	evolution of energy management practices	205
8	3.1	Introduction	205
8	3.2	Theme 1 – Engaging staff in energy management	208
8	3.3	Theme 2 – Developing energy information systems	229
8	3.4	Theme 3 – Identifying potential projects	246
8	3.5	Theme 4 – Integrating energy management within existing systems	262
8	3.6	Summary	273
9.	The	dynamics of institutional change	275
ç	9.1	Introduction	275
ç	9.2	The dynamics of change within and across each level of analysis	276
Ģ	9.3	Implications for the paradox of embedded agency and institutional change	294
Ģ	9.4	At the level of practice: implications for policy development	315
ç	9.5	Key contributions in summary	324
Ģ	9.6	Limitations and suggestions for further research	326
10.	Cor	iclusion	329
11.	Apr	oendices	332
		Conference papers and presentations	332

11.2	Interview questions	333
11.3	Key elements and requirements of the EEO Assessment Framework	335
11.4	Data sources for the empirical research	338
Glossar	y	348
Referen	ices	352
List	of Figures	
Figure 1	.1: Structure of the thesis	5
Figure 2	.1: Global energy consumption and transitions 1800–2010	11
Figure 2	2.2: Global energy consumption by sector (primary energy)	15
Figure 2	2.3: Energy losses across the electricity supply chain	16
Figure 2	.4: Projected abatement contributions under the 450 parts per million	
sce	nario	18
Figure 4	.1: Extending the orthodox (neoclassical) economic model applied to e	nergy
eff	iciency barriers	69
Figure 4	.2: Interactions amongst stakeholders in the commercial sector	83
Figure 5	.1: Development of the theoretical framework for this study	93
Figure 5	.2: A dialectical model of institutional change	100
Figure 5	3.3: Three-level model to examine institutional change	123
Figure 5	.4: Three-level model applied to the case of changing energy managem	nent
pra	ctices in Australia	124
Figure 6	5.1: Potential stakeholders in the organisational field associated with en	ergy
ma	nagement practices	142
Figure 6	2.2:Timeframe of the case study showing data collection points	145
Figure 6	5.3: Three distinct data sources support triangulation	148
Figure 6	6.4: An interactive and progressive model of data analysis	160
Figure 7	1.1: The case of changing energy management practices in Australia	168
Figure 7	2.2: Energy use in Australia: 2010–2011	169
Figure 7	3: Energy use of the largest 252 corporations in Australia (2010–11) b	y
ind	ustry sector	170
Figure 7	'.4: Limitations of traditional energy management practices	177
Figure 7	5. Timeline of key events in the organisational field that influenced er	ierov

management practices	190
Figure 8.1: Themes, objectives and practices examined in this chapter	207
Figure 8.2: Challenges associated with improving energy information systems	232
Figure 9.1: Three-level institutional change model applied to changing energy	
management practices	277
Figure 9.2: Interactions influencing new perspectives on the value of energy	
management	279
Figure 9.3: Strategies that support change in relation to energy management pra	ctices
	284
Figure 9.4: Learning from one site assessment to the next	285
Figure 9.5: Relationship between types of projects, teams and external stakehol	ders
	286
Figure 9.6: A progressive approach to improving energy information systems	288
Figure 9.7: Interactions within and across levels to support the adoption of ener	gy
management practices	293
Figure 9.8: Interactions between stakeholders with varying degrees of embedde	dness
	298
Figure 9.9: Directions of influence	305
Figure 9.10: Three key social skills supporting collaborative co-creation	307
Figure 9.11: Implications of the research for policy development and implement	tation
	316
Figure 9.12: 'Levels' typology of the multiple benefits from energy efficiency	
improvement	319
List of Tables	
Table 2.1: Defining the energy efficiency gap	19
Table 3.1: Energy management system requirements in ISO 50001	25
Table 3.2: Energy management practices promoted in the existing literature	
Table 3.3: Energy management practices examined in key studies	
Table 3.4: Distinction between energy audits and energy management	
Table 3.5: Energy efficiency policy mechanisms	
Table 4.1: A selection of 'barriers' from the energy efficiency literature	

Table 4.2: Key barriers from the neoclassical economics perspective	.62
Table 4.3: Summary of the neoclassical perspective	.66
Table 4.4: Key energy efficiency barriers from a behavioural perspective	.68
Table 4.5: Summary of the behavioural perspective	.73
Table 4.6: Key energy efficiency barriers from an organisational perspective	.75
Table 4.7: Summary of the organisational perspective	.81
Table 4.8: Stakeholders with an interest in organisational management of energy	.84
Table 4.9: Summary of the interorganisational perspective	.88
Table 5.1: Key questions examined in four distinct models of institutional change	103
Table 5.2: Key insights from empirical studies considering distributed agency	109
Table 6.1: Key features of the research design	131
Table 6.2: Case study boundaries and descriptors	140
Table 6.3: Energy efficiency opportunities conferences as field-configuring events	3
1	150
Table 6.4: Conference locations and dates	153
Table 6.5: Number of presentations by industry sector*	154
Table 6.6: List of interview respondents	156
Table 6.7: Archival data: Case studies	157
Table 6.8: Descriptive codes applied at the start of the coding process	162
Table 7.1: Four key design features of the EEO legislation	175
Table 7.2: Underlying beliefs that informed responses to the EEO legislation	179
Table 7.3: Key legislation introduced between the years 2006–2012	193
Table 7.4: Interactions between investors and organisations on energy efficiency.	198
Table 7.5: Interactions between organisations and their customers	202
Table 8.1: Personnel involved in teams	212
Table 8.2: Mechanisms to communicate energy performance	221
Table 8.3: Interactions between organisational and field contextual factors	258
Table 8.4: Six key strategies to improve the success rate of business case proposal	.S
2	260
Table 8.5: Changes in energy management practices	274
Table 9.1: Examples of research findings – organisational field level	280
Table 9.2: Summary of research findings – organisational level	289
Table 9.3: Summary of research findings – project level	291
vi	

Table 9.4: Emerging role and activities of corporate energy practitioners	303	
Table 9.5: Shifts in institutional logic	313	
Table 11.1: Conference papers and presentations		
Table 11.2: Summary of the key requirements of the EEO Assessment Framework		
	335	
List of Boxes		
Box 6.1: Characteristics of 'corporate energy practitioners'	153	
Box 8.1: Establishing a corporate team to regain momentum for energy manag		
	214	
Box 8.2: Technology-based teams	216	
Box 8.3: Communication strategies in a transport organisation	222	
Box 8.4: Developing a performance measure in the mining sector	241	
Box 8.5: Leveraging customer interest to enhance energy monitoring	242	
Box 8.6: Justifying metering on a mine site	243	
Box 8.7: Adopting a progressive approach to data analysis	244	
Box 8.8: Sequencing assessments to improve results (example)	247	
Box 8.9: Developing an assessment tool to improve the effectiveness of asses	essments	
(example)	248	
Box 8.10: Involving suppliers in assessments (example)	252	
Box 8.11: Reducing the idle time on bulldozers	256	
Box 8.12: Integrating energy management with compliance systems	264	

## List of Acronyms and Abbreviations

AUD Australian Dollar

Btu British Thermal Units

CCS Carbon Capture and Storage
CDP Carbon Disclosure Project

CO<sub>2</sub> Carbon dioxide

CPRS Carbon Pollution Reduction Scheme

Department of RET Australian Government Department of Resources,

Energy and Tourism \*

Department of Industry Australian Government Department of Industry \*

Department of ITR Australian Government Department of Industry, Tourism

and Resources \*

EEBP program Energy Efficiency Best Practice program

EEO legislation Energy Efficiency Opportunities Act 2006 (Cth)

Energy Efficiency Opportunities Regulations 2006 (Cth)

ENGO Environmental non-governmental organisation

EPA U.S. Environmental Protection Authority

ESCO Energy service company

ESG Environmental, social and corporate governance

ETS Emissions Trading Scheme

GtCO<sub>2</sub> Gigatonnes of CO<sub>2</sub>

GBCA Green Building Council of Australia

Group of Eight (of the largest global economies)

IAC Industrial Assessment Center
IEA International Energy Agency
IMF International Monetary Fund

IPCC Intergovernmental Panel on Climate Change

IPMVPC International Performance Measurement & Verification

**Protocol Committee** 

ISO International Organization for Standardization

KPI Key Performance Indicator

NABERS National Australian Built Environment Rating System

NGER Act National Greenhouse and Energy Reporting Act 2007

(Cth)

NGER Scheme National Greenhouse and Energy Reporting Scheme

NGO Non-governmental organisation

OECD Organisation for Economic Co-operation and

Development

PJ Petajoule

Q&A Question and answer

SCOTS Social construction of technological systems

SMEs Small and medium enterprises

USD United States Dollar

U.S. DOE United States Department of Energy

White Paper Australian Government White Paper – Securing

Australia's Energy Future

<sup>\*</sup>Refer to the glossary for an explanation of the historical name changes associated with these Australian government departments

## **Abstract**

This thesis provides new perspectives on the dynamics of institutional change by examining the case of changing energy management practices in large energy consuming organisations in Australia between 2006–2012. Effective energy management practices can deliver cost savings, greenhouse gas reductions and a range of benefits to organisations and society more widely through energy efficiency improvements. However, there is evidence to suggest that there is a gap between the availability of profitable energy efficiency projects in organisations and the extent to which such projects are implemented. Researchers refer to this phenomenon as 'the energy efficiency gap'.

The thesis builds on contemporary developments in the institutional entrepreneurship literature by developing a multi-level model to conduct the research. Due to the complexity of interrelated issues and events, case study method is applied to analyse and report on the dynamics of changing energy management practices over the study period. The primary research question is: *How* and *why* do energy management practices change?

The research finds that energy management practices evolved over the study period through a process of 'collaborative co-creation'; that is, multiple organisations were involved in experimentation, negotiation and consensus-building processes. These disrupted previously established energy management practices and informed the development and maintenance of new and more effective practices. The thesis contributes to the institutional theory literature by offering original and empirically tested insights into the conditions that support institutional change as a dynamic process involving interactions between multiple organisations. These conditions are that stakeholders with varying degrees of attachment to established management practices are engaged in the change process, roles emerge for institutional entrepreneurs and collaboration is facilitated through the enactment of constructive social skills. Change is further reinforced through shifts in the underlying beliefs about the energy management practices that are considered to be legitimate within a

community of corporate energy practitioners.

Based on the findings, it is concluded that energy efficiency policymakers can encourage the adoption of more effective energy management practices in organisations by developing and refining policies based on three key principles. First, energy efficiency policies should encourage a wide range of organisational stakeholders to engage in the process of energy efficiency improvement. Second, policies should be enduring in order to support learning and institutional change across business cycles. Third, policies should be flexible in order to align with the capability, needs and readiness of organisations in order to accelerate energy efficiency improvement.