Cultural policy in an Australian suburb:

A study of Campbelltown, Sydney,

from the mid-1950s to 1988

Penelope Stannard

A thesis submitted for the degree of Doctor of Philosophy

University of Technology Sydney

CERTIFICATE OF ORIGINAL AUTHORSHIP

I certify that the work in this thesis has not previously been submitted for a degree nor has it been submitted as part of requirements for a degree except as fully acknowledged within the text. I also certify that the thesis has been written by me. Any help that I have received in my research work and the preparation of the thesis itself has been acknowledged. In addition, I certify that all information sources and literature used are indicated in the thesis.

Date:

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CONTENTS

List of Illustrations		
Abbreviations		ix
Abstract		хi
Introduction		1
Chapter 1	Culture and policy: Defining concepts and outlining the field of study	16
Chapter 2	Historical developments in cultural policy-making in Australia	29
Chapter 3	The Australian suburb: Derided by the cultural elite, celebrated by artists and ignored by cultural policy scholars	43
Chapter 4	The tide of suburbanisation: From Sydney harbour to the western 'jungle'	54
Chapter 5	'For a few years there was money to do things': Metropolitan plans, urban policies and an outer suburban utopia	67
Chapter 6	'The vision splendid'? Concepts of culture and the advancement of suburbanisation	85
Chapter 7	'More Bowral than Blacktown': Fisher's Ghost and the development of local cultural policy directions	100
Chapter 8	Advancing the institutionalisation of the visual arts	115
Chapter 9	'Popping in to see a few pictures while doing the shopping': Cultural policy directions and community agendas converge at Campbelltown	127
Chapter 10	Graeme Dunstan: Animateur or agitator?	157

Chapter 11	Life on the fibro fringe: Ordinary folk and the ideologies and practice:	S
	of community arts	172
Chapter 12	Ambition, status and respectability: The push for a public art gallery	
	in Campbelltown	198
Chapter 13	'Living Together': Agendas collide and political conflicts erupt	229
Conclusion		261
Bibliography		265

LIST OF ILLUSTRATIONS

Figure 1	Campbelltown Arts Centre, photo, 2005, Campbelltown City Council.
Figure 2	Aerial photograph of Campbelltown looking south showing Queen Street at bottom right, photo, 1969, Campbelltown City Council, Local Studies Collection.
Figure 3	County of Cumberland Planning Scheme, 1948, in Peter Spearritt and Christina DeMarco, <i>Planning Sydney's Future</i> , Allen and Unwin, Sydney, 1988.
Figure 4	Sydney Region Outline Plan, 1970-2000AD, 1968, detail, in Peter Spearritt and Christina DeMarco, Planning Sydney's Future, Allen and Unwin, Sydney, 1988.
Figure 5	Gough Whitlam talks with helpers at polling booths in his Werriwa electorate, photo, 1973, National Archives of Australia, barcode number 11648463.
Figure 6	Denham Court homestead, photo, Douglas Baglin, in Macarthur Development Board, <i>Campbelltown City Centre</i> , Campbelltown, 1976.
Figure 7	Group of people (all unidentified except for Michael Knight, centre back row) in front of Campbelltown City Library, Civic Precinct, Campbelltown, photo, nd., Campbelltown City Council, Local Studies Collection.
Figure 8	Float entered by Campbelltown Muncipal Council in Fisher's Ghost Festival parade, photo, c1966, Campbelltown City Council, Local Studies Collection.
Figure 9	Memorial music shell, Mawson Park, Campbelltown, photo, Geoff Eves, 1968, Campbelltown City Council, Local Studies Collection.

- Figure 10 New housing estate at Campbelltown, photo, 1975, National Archives of Australia, barcode 11414868.
- Figure 11 Unidentified participants at Community Youth Support Scheme, Blaxland Road,
 Campbelltown, photo, Richard Lawrance, 1985, Campbelltown City Council,
 Local Studies Collection.
- Figure 12 Group of people in period costume at garden party held at Glenalvon,
 Campbelltown, to celebrate the centenary of local government in
 Campbelltown, photo, 1982, Campbelltown City Council, Local Studies
 Collection.
- Figure 13 'How does one describe this man ... Graham?', newspaper article, *The Leader*, 28 July 1982, p. 10.
- Figure 14 Friends of Campbelltown Art Gallery, *Campbelltown Art Gallery A vision*, flyer, 17 February 1983, Campbelltown, Ruth Banfield Private Collection.
- Figure 15 Concrete part-lizard/part-dragon/part-platypus monster under construction at Cheviot Place, Airds, photo, Verlie Fowler, c1982, Campbelltown City Council, Local Studies Collection.
- Figure 16 Claire St Claire, petition file note (unpublished), 3 December 1983, Friends of Campbelltown Arts Centre archive.
- Figure 17 Why Campbelltown? A social history of Campbelltown, book cover, Richard
 Lawrance and Verlie Fowler (eds), Campbelltown City Council, Campbelltown,
 1985.
- Figure 18 Fisher's Ghost Creek, photo, c1970, Campbelltown City Council, Local Studies Collection.

- Figure 19 '\$2M bicentenary art gallery nearing completion', *Macarthur Advertiser*, 2 October 1988, np.
- Figure 20 Campbelltown City Bicentennial Art Gallery, invitation, *Official Opening*, 1

 December 1988, Friends of Campbelltown Arts Centre archive.
- Figure 21 Mayor Bryce Regan (left) and Claire St Claire (right) at the laying of the foundation stone for Campbelltown City Bicentennial Art Gallery, 20 June 1987, Campbelltown City Council, Local Studies Collection.

ABBREVIATIONS

AAP Area Assistance Plan

ABA Australian Bicentennial Authority

ABC Australian Broadcasting Commission

ACA Arts Council of Australia

AETT Australian Elizabethan Theatre Trust

AGNSW Art Gallery of New South Wales

ALP Australian Labor Party

AUS Australian Union of Students

BCC Bicentennial Community Committee

CAB Community Arts Board

CAE College of Advanced Education

Campbelltown Council Campbelltown City Council

CARDP Community Arts and Regional Development Program

CCC Cumberland County Council

CEP Commonwealth Employment Program

DURD Department of Urban and Regional Development

Friends Friends of Campbelltown Art Gallery

IAC Industries Assistance Commission

MDB Macarthur Development Board

MDC Macarthur Development Corporation

NSW New South Wales

NSWBC New South Wales Bicentenary Council

NSWRGA New South Wales Regional Galleries Association

SROP Sydney Region Outline Plan 1970-2000AD (1968)

Three Cities New Cities of Campbelltown, Camden, Appin Structure Plan (1973)

SWMRADC South Western Metropolitan Regional Arts Development Committee

SPA State Planning Authority

UK United Kingdom

UNSW University of New South Wales

US United States of America

WSI Welfare State International

ABSTRACT

From the mid-1950s to 1988 Campbelltown, an area located fifty kilometres south west of Sydney's central business district, underwent physical and social change that was unparalleled elsewhere in Australia. Overarched by the post war nation-building project, a series of ambitious metropolitan and national growth plans re-imagined rural Campbelltown as an outer suburban utopia. A new city centre surrounded by carefully planned residential, neighbourhood and industrial estates was proposed and residents would enjoy a high quality of life. By the 1970s, however, the realities of Campbelltown's suburbanisation had deviated radically from these post war ideals. Whereas planners had based Campbelltown's future success upon a set of characteristics that had defined it since the early 1800s—its sense of independence, civic pride and white settler history—by the 1980s, it had become a notorious suburban 'bad land' and 'a welfare electorate par excellence'.

Concepts of culture featured within the ideologies and processes that were at play in the creation of 'new' Campbelltown. Governments at three levels—local, state and federal—fostered cultural activity in order to achieve specific policy objectives as Campbelltown became incorporated within the Sydney metropolitan area. At the same time that cultural policy directions were employed to determine what sort of place Campbelltown would be, local leaders were pursuing agendas for cultural development that encompassed a set of particular aspirations. As these various developments and forces took shape and converged, tensions, ambiguities and paradoxes became apparent.

This study of the relationship between cultural policy and suburban Australia situates the topic within a particular place over a three-decade period—Campbelltown. By doing so, it provides an expansive account that considers how the cultural development objectives of governments and communities have interplayed within and contributed to the creation of suburbia itself. The complexity that arises from this situation adds weight to a viewpoint that suburbia is a multi-faceted and evolving concept. It is for this reason—combined with the importance that suburban life has had in Australia's development—that it merits a level of attention in cultural policy discussions, which is currently lacking.